# ANNUAL REPORT

2006-





Throughout FY 2006-07, the City of Mountain View continued to demonstrate its ongoing commitment to providing quality facilities to meet the needs of its residents.

#### **Graham Sports Complex**

The new Graham Sports Complex opened in December. The facility includes an all-weather regulation track and field, a soccer/football playing field, a baseball/softball field, basketball and volleyball courts, a restroom, and equipment storage space. These facilities are located above a newly constructed 8-million gallon underground water reservoir built by the City.

The unique sports complex and reservoir project was a joint effort between the City and the Mountain View-Whisman School District. In exchange for the City building and maintaining the playing fields, the School District provided the location for the reservoir and will make the playing fields available for community use during non-school hours.

The project has been recognized by *American City and County Magazine* as one of five outstanding City government projects in the nation. The magazine lauded the project for the lasting impact it will have on residents, businesses and the environment. The project also received a Merit Award from the American Public Works Association.

The project not only significantly enhances sports facilities in the City, but also provides new and expanded water reservoir capacity that will help the City ensure there is an adequate water supply to meet the community's future water needs and respond to major emergencies and natural disasters.

# Senior Center

Mountain View celebrated the opening of its new 25,000 square foot Senior Center in October. The lodge-style building, located at 266 Escuela Avenue, features a lobby lounge with fireplace, a social hall that provides banquet seating for as many as 200 people, a full kitchen, game room, exercise room, computer room and multi-purpose rooms for classes and other activities.

The new facility was recognized by the California Parks and Recreation Society as a 2006 Achievement Award winner in the "Facility Design—Community Centers/Facilities" category.

The programming and services offered at the Senior Center complement the senior day health care services provided by Avenidas, a local nonprofit provider of senior services, at the Rose Kleiner Senior Day Health Center next door at 270 Escuela Avenue.

# Child-Care Center Project

The City Council confirmed its commitment to the construction of a City-owned child-care center in June. The child care center will serve 104 children, with a goal of serving 30 percent low-income families. Services at the site will be provided by a City-selected operator. Funding for the project includes City funds and an investment from the David and Lucile Packard Foundation. Construction of the new center is expected to be complete in mid-2008.

# PARKS AND OPEN SPACE

The City of Mountain View continued expanding and improving its award-winning parks and open space facilities during FY 2006-07.

#### **Devonshire Park**

Evandale neighborhood residents celebrated the opening of Devonshire Park, a new 3/4-acre mini-park, in their neighborhood in January. The new park features play structures, swing sets, picnic tables and benches, a lawn area, pathways and other amenities. The park was designed to retain the existing mature trees on the property. Input from local residents gathered at two Citysponsored community workshops was incorporated into the new park's design and amenities.



# Playground Improvements at Thaddeus and Eagle Parks

The City completed work on improvements to play-grounds at Thaddeus and Eagle Parks this year to enhance safety and make the playgrounds more accessible to children with disabilities. The playground area at Thaddeus Park was expanded and new equipment was installed. Additional trees were also planted to provide more shade. At Eagle Park, the playground area was also expanded and two new play components, one for 2-5 year olds and one for 5-12 year olds, were added. A new swing area was installed as well.



# Rengstorff Park Improvements

Rengstorff Pool was replastered and improved to be ready for the 2007 swim season. The playground adjacent to pool was also renovated to include new and updated features and equipment.

# Cuesta Park Annex Master Plan

The City completed an almost year-long master planning process in November for the future use of the Cuesta Park

The City of Mountain View Fiscal Year (FY) 2006-07 Annual Report highlights many of the City's most significant accomplishments during the past year. The accomplishments described in this report demonstrate the City's on-going commitment to provide high-quality programs, services and facilities that enhance the quality of life for those who live and work in Mountain View.

Annex site. The City Council selected a use concept that provides for a mix of cultural, agricultural and passive uses on the site. The master planning process was designed to encourage broad community involvement and input into all phases of the planning effort.

#### Stevens Creek Trail

The Stevens Creek Trail is a bike and pedestrian path that runs along Stevens Creek in Mountain View and is part of a larger network of trails throughout the Bay Area. More than 1,000 people use the Trail each day to travel between various neighborhoods, to work, as well as City parks, recreation and open space facilities. When finished, the Trail will stretch from Mountain View High School to the Bay.

Construction began this year on Reach 4, Segment 2 of the Stevens Creek Trail, the section of the Trail that runs from Yuba Drive to the south side of El Camino Real. This phase of the Trail extension includes the construction of a pedestrian/bicycle tunnel under El Camino Real, as well as an improved trail head at Yuba Drive. Design work also began this year on the final phase of the Trail, that will run from El Camino Real to the Sleeper Avenue area.

Design work also continued this year on a new pedestrian/bicycle overcrossing for the Trail at Moffett Boulevard. The Trail's only at-grade crossing at Moffett Boulevard will be replaced with an overcrossing to improve users' safety and enjoyment of the Trail. Construction of the new overcrossing is scheduled to begin in the new fiscal year.

During FY 2006-07, the City received a \$275,000 Transportation Fund for Clean Air Program Grant from the Bay Area Air Quality Management District in support of the Trail project.

# Park and Open Space Plan

The Parks and Recreation Commission conducted three public outreach meetings to gather community input as part of an effort to update the City's Park and Open Space Plan (POSP). Last updated in 2001, the POSP provides a comprehensive review of open space needs for the City to guide decisions related to park and open space resources in the City and its neighborhoods. The POSP update is scheduled for completion next fiscal year.

# Recreation Plan

Work continued this year on developing the City's first Recreation Plan. The Plan will determine the future focus of the City's Recreation Division by setting program and service priorities to ensure that the current and long-term recreation needs of the community are met. The Recreation Plan will serve as a companion document to the Parks and Open Space Plan. During FY 2006-07, Recreation Plan development activities focused on community outreach, soliciting public input and data collection. The Recreation Plan will be completed next fiscal year.

# LIBRARY PROGRAMS

The Mountain View Public Library serves as the information center for our diverse community through a wide variety of programs and services.



#### Mobile Library Services Vehicle

A new state-of-the-art mobile library services vehicle hit the road this past fiscal year, equipped with books, computers, wireless Internet access and a touch-screen check out station. The mobile library services vehicle provides limited weekly service at local day-centers, senior complexes and corporate campuses. Customers can obtain library cards, search the catalog and request materials at the new mobile library. Funding for the purchase of the

specially designed vehicle was provided by Google. The City, the Mountain View Library Foundation, and the Friends of the Mountain View Public Library contribute funding for the operation of the vehicle.



#### Technology Assistance

A new program making Technology Aides available afternoons and on weekends to answer computer-related questions and help Library visitors learn more about computers and the Internet began this year. Additionally, Library patrons were offered classes to learn more about the Library's catalog and resources, as well as basic and advanced Internet use. The Internet classes were presented in both English and Spanish.

#### Library E-Mail Newsletter

The Library introduced a new e-mail newsletter, BookLetters, this year. The newsletter contains lists of the latest titles, online book discussions, professional reviews and book suggestions from Mountain View Librarians.

#### **Grants and Awards**

FY 2006-07 marked the second year the Library used grant funding to expand services to help improve basic education and parenting skills in the community. The funding enabled Librarians to visit local literacy classes sponsored by Mountain View-Los Altos Adult Education as part of the EvenStart Family Literacy Program, and to host parenting programs for EvenStart families.

Two of the Library's programs for children under the age of two, Babies and Books and Baby Steps Up, benefited from a \$5,000 grant from Yahoo! this year.

Mountain View was selected as a program site for Vision Literacy, a Federally funded family literacy program offered through Santa Clara County to low income parents and children between the ages of six and ten. During the six-week program, parents and children were read books in English and Spanish and participated in bi-lingual book discussions. Each participating child was able to choose a book to keep courtesy of a partnership with the Bring Me A Book Foundation.

Also this year, the Mountain View Public Library received an Excellence in Collaboration Award from the Mid-Peninsula Chapter of the California Council for Adult Education. The award recognized the Library's EvenStart Program efforts and the computer classes Library staff conducts in Spanish.

# NEIGHBORHOODS AND HOUSING

During FY 2006-07, the City continued to address the need for affordable housing in the community, plan for the future housing needs of the community, and work to preserve the quality of life of Mountain View's many diverse and vibrant neighborhoods.

#### Family Rental Affordable Housing

To further the City's affordable housing goals, last November the City Council selected a City-owned downtown property located at the southeast corner of West Evelyn Avenue and Franklin Street as the site for a new family rental affordable housing development. Zoning allows for approximately 50 units to be built on the site. A nonprofit housing developer will be selected to build and manage the project. The City is expected to make approximately \$7 million in affordable housing funds available for this development.

#### **Central Park Apartments**

A project to add an additional 104 units of rental housing in the community for very low income seniors continued to move forward this year. The units will be added to the Central Park Apartments site on Hackett Avenue. The new units will be added to the 149 existing units of affordable housing at the site. The City contributed \$3 million in Federal and local housing funds to this project. Construction of the new units is scheduled for completion in fall 2008.

#### South Whisman Area Master Plan

The City began to evaluate the possibility of rezoning approximately 38 acres of land from industrial uses to residential uses in the City's South Whisman Area. The rezoning, if approved, would allow for a proposed project with a mix of residential densities, some retail uses, and a new public park. This planning effort will continue into next fiscal year.

#### **Grant Road/Levin Avenue Parcel**

In June, the City Council directed staff to move forward with the annexation of a 15.6-acre property at the corner of Grant Road and Levin Avenue. The property will be annexed into the City under its existing R1-8 pre-zoning that will allow up to 76 single-family homes to be built on the site. During the upcoming fiscal year, staff will begin working with the County's Local Agency Formation Commission (LAFCO) on the annexation process and the applicant,

# BUSINESS AND PRIVATE DEVELOPMENT

#### Camino Medical Group Opens New Medical Center

The Camino Medical Group opened its new 250,000 square foot facility in April at the corner of El Camino Real and Highway 85. The facility serves the community by providing a comprehensive range of primary and specialty physician services, an outpatient Surgicenter, an urgent care center, diagnostic radiology and laboratory departments, a pharmacy and conference rooms for health education and community workshops.

# El Camino Hospital

The redevelopment of El Camino Hospital continued to move forward this year. Construction of a new dialysis center, parking structure and four-story medical office building have all been completed. A new five-story, 300-bed main hospital building is currently under construction and is scheduled to open in winter 2009.

# Mayfield Site

Following up on its previous actions to certify the final Environmental Impact Report and adopt revisions to the City's General Plan and Mayfield Precise Plan to allow for the redevelopment of the 27-acre former Hewlett Packard/Mayfield Mall site, the City Council reviewed in December a proposed Master Plan for the site prepared by Toll Brothers, Inc., the project developer. Responding to Council and community input, Toll Brothers submitted a revised Master Plan to the City in May. The revised Master Plan was reviewed by the City Council in a Study Session this summer. At that time, the Council provided additional direction to the developer and staff regarding the maximum number of housing units to be built on the site, the height of the structures and the provision of additional park space. Discussion regarding the project will continue in the upcoming fiscal year.



# **Downtown Parking Structure**

In early May, the City celebrated the opening of a new four-story parking structure located downtown at the corner of California and Bryant Streets. The structure provides parking for approximately 400 vehicles. The building also includes solar panels on a roof-top carport structure that will provide electricity to operate the building's lights and elevators while also providing shade for parked vehicles. Nine large panes of colored glass installed between the second and fourth levels serve as the public art component for the building. A Long's Drug Store will be located in the retail space on the first floor of the structure.

# Pedestrian Safety

The City received a \$300,000 Safe Routes to School grant for a three-year elementary and middle school bicycle and pedestrian safety education program to increase student awareness of traffic issues.

# Road Improvement Grant

The City of Mountain View was awarded a \$468,000 Federal Surface Transportation Program Grant to resurface California Street between Rengstorff Avenue and San Antonio Road.

# Permanente Creek Overcrossing

Design work continued on a new pedestrian and bicycle bridge that will span Highway 101 just north of the Old Middlefield Way exit. The overcrossing will allow users to travel between businesses and recreational facilities in the North Bayshore Area and residential and business areas south and west of the freeway. The project was awarded a \$100,000 Transportation Fund for Clean Air Program Grant from the Bay Area Air Quality Management District.

# Shoreline Boulevard Reconstruction

A o.6-mile segment of Shoreline Boulevard between the Shoreline Park Gatehouse and the golf course parking lot entrance was reconstructed this year to improve drainage and smooth out sections of the roadway pavement that had settled unevenly because of the decomposing landfill materials under the roadway.

SummerHill Homes, on its plans to develop the property. Staff and the applicant will work with the surrounding neighborhood during the development review phase of the project to address issues such as circulation, design, and construction impacts.

#### **Connecting with Neighborhoods**

During FY 2006-07, the Council Neighborhoods Committee continued its practice of holding public meetings in neighborhoods throughout Mountain View in order to bring together residents, Councilmembers and City staff to discuss local issues and develop strategies for improving neighborhoods. Approximately 200 residents attended the four meetings held in neighborhoods this year.



#### **Community Development Awards**

The City of Mountain View's guidelines for the development of rowhouses received a Planning Implementation Award from the California Chapter of the American Planning Association.

The California Association for Local Economic Development recognized both the City and Google, Inc. for their innovative partnership to bring install a no-cost wireless Internet (WiFi) network throughout the City.

San Antonio Place, a low income housing project jointly created by Charities Housing and the City (see above) received three awards this year.

- 2006 Project of the Year from Multifamily Executive magazine.
- Professional Builder and the National Association of Home Builders awarded the project a Silver Award in the Best Rental Development with Five or More Units Category of the 2006 Best in American Living Award program.
- Builder magazine's 2007 Gold Nugget Award of Merit for the best affordable housing project with 30 or more dwelling units per acre.



The Police and Fire Departments worked closely with the community this year focusing on their mission of providing high-quality public safety services. Community outreach, neighborhood education and resident training were top priorities during FY 2006-07.

#### Fire Department

The Fire Department continued to provide and expand Community Emergency Response Team (CERT) training by offering five classes in FY 2006-07. More than 100 residents graduated from the training. *Above*: CERT class in training.

The CERT program offers residents training in disaster preparedness, fire suppression, light search and rescue, and team organization. One of the five class sessions offered this year was presented in Spanish.

For the first time in FY 2006-07, training was offered to neighborhood associations, condominiums and/or apartment complexes when at least 20 residents signed up for the training.

Additionally, refresher training in disaster medical operations was offered to all CERT members.

#### **Police Department**

The Mountain View Police Department continued to offer a wide variety of community outreach, support and prevention programs, including:

Police Activities League (PAL). The Police
Department launched its revitalized PAL program in
September. The mission of PAL is to bring Police
Officers and youth together through recreational, educational and other group activities to provide young

people with an alternative to gangs and criminal activity. More than 300 youth participated in overnight camping, bicycle safety, baseball skill development and soccer clinic activities during the program's first eight months of operation.

- The award-winning **Dreams and Futures** program continued to offer academic and athletic activities for atrisk youth.
- **Drug Abuse Resistance Education (DARE).** Nearly 800 Mountain View students received DARE training this year to provide them with the skills they need to avoid involvement in drugs, gangs, and violence.
- Choices, an award-winning program that prepares young people for adulthood. Two workshops teaching safety education and awareness for high school and middle school children and their parents were held.
- Neighborhood and Business Watch, a program
  designed for residents and business owners to help
  reduce crime and deliver non-emergency problem-solving techniques and assistance to the community.
  Currently, neighborhood watch programs have been
  established in more than 80 neighborhoods throughout the City.

Additionally during FY 2006-07, the Department's Volunteers in Partnership (VIP) Program helped the City to receive the highest Tobacco Report Card grade of any city in Santa Clara County. The Tobacco Report Card is sponsored by the Coalition Against Teen Tobacco and endorsed by the Santa Clara County Tobacco Control Coalition and the Santa Clara County Tobacco Prevention and Education Program to ensure that local tobacco retailers are aware of and do not violate State laws regarding tobacco sales to minors.

# ENVIRONMENTAL QUALITY

The City of Mountain View is committed to protecting and enhancing the environmental quality of the community now and in the future. Described below are some of the City's most significant accomplishments in the area of environmental quality during the past year.

The City's focus on environmental sustainability will continue into the new fiscal year as staff continues to work with the City Council to identify and implement climate change-related initiatives for the City.

# **Solid Waste Diversion Success**

The City of Mountain View was honored in April by the California Integrated Waste Management Board for the community's achievement of a 74 percent solid waste diversion rate. By State law, all communities must divert at least 50 percent of their waste from landfills by recycling, reuse, composting or other waste-reduction methods. The high diversion rate was accomplished through City recycling programs and its participation in the SMaRTStation®, where garbage is sorted mechanically and by hand to collect recyclables not already captured by other City programs. Along with the City of Monte Sereno, Mountain View had the highest diversion rate of any city in Santa Clara County.

# Sailing Lake Water Supply Project

Construction was completed in FY 2006-07 on improvements to the water supply system for the Shoreline Sailing Lake. The system provides a continual water supply from the Inner Charleston Slough to the Sailing Lake for recreation activities while also maintaining water quality. The improved system also allows water to flow from the Sailing Lake back to the Slough to remove silt deposited silt in the Slough's main water supply channel.

# Recycled Water Project

The Cities of Mountain View and Palo Alto prepared to begin construction on a new recycled water distribution system that will bring recycled water from the Palo Alto Regional Water Quality Control Plant to Mountain View for distribution throughout the City's North Bayshore Area. Once construction of the system is completed in early 2009, Mountain View will receive 3 million gallons of recycled water per day at no cost for a period of 30 years. The recycled water will serve as a reliable, drought-proof supply to meet the North Bayshore Area's irrigation needs, replacing costly potable water. The project is being funded by the Cities of Mountain View and Palo Alto as well as grants and loan funding from the State of California.

# **Reducing Local Water Pollution**

The City of Mountain View is one of 15 South Bay agencies participating in the Santa Clara Valley Urban Runoff Pollution Prevention Program. This year, the U.S. Environmental Protection Agency honored the Program with a first place 2006 Clean Water Act Award.

Additionally, the Program's Watershed Watch Campaign received an Education Excellence Award from the National Association of Environmental Professionals and a Third Place Excellence in Communication Award from the National Association of Flood and Storm Water Management Agencies. The Watershed Watch Campaign teaches residents about the dangers of pesticides, mercury, heavy metals and trash in water runoff.

# Better Vehicles for Better Air

The City of Mountain View continued its efforts to reduce the carbon emissions from its vehicle fleet and other equipment in FY 2006-07.

As a part of its ongoing vehicle replacement program, the City's Fleet Services Section has been replacing existing sedans, small pickups and vans with vehicles that are more fuel-efficient and/or have lower emissions. The City currently has nine hybrids in service and another 12 on order.

In March, the City began using a bio-diesel blend to fuel a portion of its diesel-fueled vehicle and equipment fleet.

In May, the California Air Resources Board awarded the City a \$307,000 grant for a portion of the cost to replace and upgrade eight vehicles in the City's current fleet of construction vehicles. The funding will be used to replace two existing large loaders and two backhoes and equip the new vehicles with emission control devices. Additionally, the funding will be used to pay for emission control devices to be installed on four other City construction vehicles.

Also this year, the Bay Area Quality Management District awarded the City \$10,000 toward the purchase price of five hybrid vehicles in the City's fleet.

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#### Mayor's Awards

Eleven Mountain View civic programs and projects were honored in November with the 2006 Mayor's Award. The Mayor's Award recognizes programs and projects that enhance the physical and social environment in Mountain View, making it a better place to live, work and play.

Social award winners included: the Peninsula Youth Theatre; the AVID academic support program at Los Altos High School; Castro School's Art Focus program; the Cross Age Tutoring program at Mountain View High School; the Adventures in Art and Adventures in Music programs at the Community School for Music and Arts; CasaSAY, a service provider to runaway, homeless and foster youth; Mesa de la Comunidad, an advocate group for the Latino community; and the Vox Design Group for its use of green building design methods for homes and commercial buildings.

Physical award winners included: San Antonio Place (see page 3); Alta Vista High School's new campus; ALZA Corporation's cogeneration facility that converts methane gas from a closed City landfill into energy for the company's Mountain View facilities; and the renovation/remodeling of the residence at 1090 Mercy Street.

#### Performing Arts Programming

The Center for the Performing Arts presented a wide range of cultural programming this year, including children's theater in the park during the summer and special holiday programming and events during the winter. The Center is one of the premier venues in the Bay Area and offers Mountain View residents the opportunity to see live theater, music, dance and lectures, along with a gallery of art displayed in the lobby.

#### Mayor's Youth Conference

In November, more than 130 local students joined community, business and education leaders at the 11th Annual Mayor's Youth Conference. This year's conference theme, "Life Skills—No Extra Credit," encouraged participants to develop personal life skills not traditionally taught in school. Conference participants also provided valuable input regarding recreation programs, facilities and services for the City's first Recreation Plan.



# City Volunteer Program

More than 600 volunteers contributed 31,000 hours of service to the City of Mountain View during FY 2006-07. Volunteers worked in a broad range of departments throughout the City, offering their time and skills as part of the Volunteer Services Program. *Above*: Mountain View High School Key Club Adopt-A-Park participants.

# CITY COUNCIL

Mayor

Laura Macias

Vice-Mayor

Tom Means

Councilmembers
Margaret Abe-Koga

Ronit Bryant Nick Galiotto

Matt Pear

Jac Siegel

City Manager

Kevin Duggan

City Manager's Office

P.O. Box 7540 Mountain View, California 94039-7540

# **Mission Statement**

(650) 903-6301

The City of Mountain View provides quality services and facilities that meet the needs of a caring and diverse community in a financially responsible manner.

# FINANCIAL OVERVIEW

FY 2006-07 marked the second year of a positive trend for the City's General Operating Fund revenues. Revenue growth allowed the City to begin to modestly restore service and expenditure levels to a limited number of high-priority areas that had been reduced during the four-year period of budget challenges from FY 2002-03 through FY 2005-06. The additional funds also permitted the City to undertake a few new initiatives and projects for the future.

Although the City's revenues appear to be on the rebound, it is unknown how sustainable this improved revenue performance will be in the future. The City will continue to carefully manage its expenditures and their growth so that the City can continue to balance budgets in the future.

The City's adopted FY 2006-07 operating budget of \$226.5 million included the following major funding categories:

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Internal Service Funds	15.9	million
Enterprise Funds	46.7	million
Capital Project Funds	0.4	million
Shoreline Regional Park Community Fund	19.2	million
Special Revenue Funds	13.1	million
General Fund Reserves	44.8	million
General Fund-Shoreline Golf Links	4.0	million
General Fund-Building Services	3.9	million
General Operating Fund	\$78.5	million

Total \$ 226.5 million

The **General Fund** supports the most of the general City services provided to residents (e.g., Police, Fire, Recreation, Library, etc.). An overview of General Fund revenues and expenditures for FY 2006-07 is shown below. Also included as part of the General Fund, but accounted for separately, are Building Services and the Shoreline Golf Links.

**Special Revenue funds** are used to support downtown revitalization activities, cable television franchise activities, Federally funded Community Development Block Grant (CDBG) projects and parking district operations.

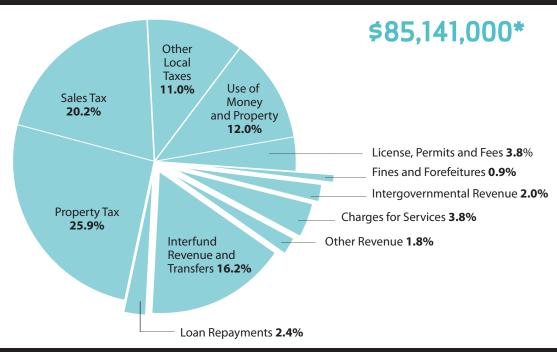
**Shoreline Park Community funds** support the development and maintenance of the Shoreline Regional Park Community (North Bayshore Area).

**Operating Budget Capital Project funds** are used for smaller projects, such as park renovations and storm drain upgrades. Most major capital projects are budgeted in other City funds directly relating to the projects.

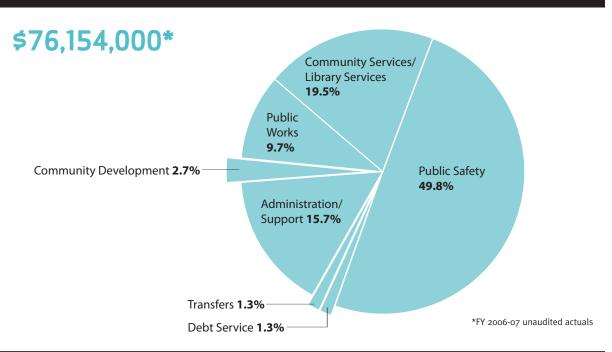
**Enterprise funds** are created to account for operations financed and operated in a manner similar to private business enterprises where the intent is that the costs of providing the service to customers is financed through user charges. Enterprise funds for the City of Mountain View include: Water, Wastewater and Solid Waste.

Internal Service funds are used to account for the financing of goods and services provided by one City department to other departments on a cost reimbursement basis. Examples of Internal Service funds include: equipment maintenance, workers' compensation, employee benefits, retirees' health benefits, unemployment self-insurance, and the City's general self-insurance liability.

#### FY 2006-07 GENERAL OPERATING FUND REVENUES



# FY 2006-07 GENERAL OPERATING FUND EXPENDITURES



# FINANCE AND ADMINISTRATIVE SERVICES AWARDS

The City's Finance and Administrative Services Department was the recipient of several national and statewide awards in Fiscal Year 2006-07, including:

- Government Finance Officers Association (GFOA) Distinguished Budget Presentation Award.
- California Society of Municipal Finance Officers (CSMFO) Excellence in Operational Budgeting.
- California Society of Municipal Finance Officers (CSMFO) Excellence in Public Communications Budgeting.
- Government Finance Officers Association (GFOA) Certificate of Achievement for Excellence in Financial Reporting.
- Achievement of Excellence in Procurement Award from the National Purchasing Institute.